# RESIDENTIAL GROWTH MANAGEMENT SYSTEM FOR THE CITY OF KINGSBURG

### **Chapter 16.09 – Growth Management System**

The City Council of the City of Kingsburg does hereby ordain as follows:

Section 1. Chapter 16.09 shall be entitled "Growth Management System."

Section 2. The following sections shall compose Chapter 16.09.

#### 16.09.010 - Purpose

- A. This Chapter implements a growth management system that will manage regulating residential development so that it is compatible with the character and service capabilities of the City and other service providers within the City. This Chapter implements the growth management amendment to the City Charter passed by the voters of the City in the election of November 2, 2004.
- B. This Chapter establishes a growth management system to limit the rate of residential growth in the City to a level compatible with the size, financial limitations, resource constraints, and services capabilities of the City and service providers within the City. This Chapter also seeks to maintain aesthetic goals of the City. This Chapter implements fundamental policies of the General Plan including particular provisions of the Land Use and Housing Elements of the General Plan. The growth management system will assist the City in addressing its responsibility to share in the provision of housing for households of various income levels as determined by the Regional Housing Needs Allocation Plan prepared by the Council of Fresno County Governments and approved by the State Department of Housing and Community Development.

#### 16.09.020 – Allocations for Housing Units

A. One hundred fifteen (115) new allocations of housing units will become available at the beginning of each calendar year. Allocation is defined as the right to apply

for a building permit to construct one single family residence or one multi family residential housing unit. The allocations are divided between two categories of housing: multiple-family housing units with 35 allocations (less any allocations issued to multi-family Small Projects as defined in Section 16.09.050 of this Chapter) per year (30%) and single family housing units, with 80 allocations per year (70%). Of the 80 allocations (less any allocations issued to Small Projects as defined in Section 16.09.050 of this Chapter) per year of single family housing units, 20 allocations shall be reserved for large lot development on parcels of at least 10,000 square feet.

- B. Allocations which are issued pursuant to the provisions of this Chapter are issued to the specific residential development project identified and described in the application for allocations. Allocations are not issued to any person or entity. Allocations cannot be assigned, transferred or conveyed to another residential development project.
- C. Except as otherwise set forth in this Section 16.09.020C., if after allocations are awarded, a residential housing project receiving allocations is modified or changed in any way, the allocations awarded to that residential housing project shall automatically terminate and become unused allocations subject to reallocation at the time of the next award of allocations. In order to obtain allocations, the modified or changed residential housing project must apply for allocations as a new residential housing project. Except that, a residential housing project may file an application with the City requesting that the allocations not terminate but remain with the changed or modified residential housing project. The City Council may grant such application only if the City Council can make all of the following findings:

- 1. The City Council determines that: (i.) any modification or change in the type (i.e. single family, multi family, senior, etc.) of residential housing; or (ii) any modification or change in any aspect of the residential housing project which is subject to the Rating and Ranking Criteria set forth in Section 16.09.070 of this Chapter, identified in the original application for allocations, satisfies a current specific housing need in the City of Kingsburg;
- 2. Any modification or change; (i) in the number of residential housing units; or (ii) any modification or change in the aspect of the residential housing project which is subject to the Rating and Ranking Criteria set forth in Section 16.09.070 of this Chapter, identified in the original application for allocations, results solely from a modification or change identified in paragraph 1 above and does not result in a need to increase the allocations initially issued to the residential housing project identified in the original application;
- 3. The competitive points the modified or changed residential housing project receives as determined by City Staff's reevaluation of the modified or changed residential housing project pursuant to the competitive allocations process identified in Section 16.09.060 of this Chapter, does not result in a competitive points ranking different from the residential housing project identified in the original application and does not effect the competitive points ranking of any other residential housing project that competed for allocations with the residential housing project identified in the original application;
- 4. No entitlements have been approved or issued for the residential housing project prior to its application seeking to retain the awarded allocations.
- D. After allocations are issued as provided in this Chapter, all development entitlements (i.e. parcel maps, subdivision maps, environmental review, etc.) associated with said allocations and required by the City or applicable law, rule or

regulation must be approved by the City in order to use the issued allocations. If any required development entitlements are denied, or expire, the issued allocations related thereto shall automatically expire. The City will not accept any application for development entitlements unless allocations have been approved and issued for said development entitlements. Also for issued allocations to remain effective, complete development entitlement applications (including the payment of any and all required fees) for all required development entitlements must be submitted to the City within one hundred eighty (180) days after the date of issuance of the allocations and construction of offsite improvements, including, without limitation, installation of utilities and construction and installation of streets, must commence within three hundred sixty-five (365) days after the date of approval of all required development entitlements ("Construction Start Date"). No fees paid by an applicant to the City as part of the entitlement process will be reimbursed by the City should the applicant fail to satisfy the requirements of this Chapter.

- E. An applicant may request an extension of the Construction Start Date by submitting a written application for such extension on the form required by the City. In order to grant an extension request, the City Council, upon recommendation by the Planning Commission, must find that the failure of the applicant to commence construction of offsite improvements on or before the Construction Start Date was beyond the reasonable control of the applicant.
- F. The City Council, may, in its discretion, allow unused allocations to be carried over for a period of up to three years and allocated to First Allocations and/or Second Allocations or both (as those terms are defined in Section 16.09.060 of this Chapter). Unused allocations are allocations: (i) which were never issued; or (ii) previously issued and expired because of denial of development entitlements,

failure to commence construction of offsite improvements on or before the Construction Start Date or any extension thereof; or (iii) failure of the applicant to comply with the provisions of this Chapter.

G. In order to meet the housing needs of persons who will reside in mobile home parks or multi-family housing developments, an applicant seeking to develop a mobile home park with more than 15 spaces and/or multi-family housing development with more than 15 units may request issuance of allocations which would otherwise be issued over a three (3) year period. The purpose of this three-year allocation is to satisfy the housing needs of persons who wish to reside in mobile home or multi-family developments, through the development of a project which is larger than would otherwise be allowed with only one year of allocations. An applicant may request a three-year allocation by submitting a written application to the City on the form required by the City.

#### **16.09.030 – Senior Housing Allocations**

Demand for senior housing in the City exceeds the supply of senior housing within the City. As a result, and in order to address this need for more senior housing, allocations for a senior housing project shall be issued on the basis of one-half (1/2) of one allocation for each senior housing unit to be constructed. Senior housing is defined as residential housing which requires that at least one person in residence in each dwelling unit be fifty-five (55) years of age or older. The residential dwelling units must include each of the following elements:

Entryways, walkways, and hallways in the interior common areas of the
development, and doorways and paths of access to and within the housing
units, shall be as wide as required by current laws applicable to new
multifamily housing construction for provision of access to persons using a
standard-width wheelchair.

- 2. Walkways and hallways in the common areas of the development shall be equipped with standard height railings or grab bars to assist persons who have difficulty with walking.
- Walkways and hallways in the common areas shall have lighting conditions
  which are of sufficient brightness to assist persons who have difficulty
  seeing.
- Access to all common areas and housing units within the development shall be provided without use of stairs, either by means of an elevator or sloped walking ramps.
- 5. The development shall be designed to encourage social contact by providing at least some common open space.
- 6. Refuse collection shall be provided in a manner that requires a minimum of physical exertion by residents.
- 7. The development shall comply with all other applicable requirements for access and design imposed by law, including, but not limited to, the Fair Housing Act (42 U.S.C. Sec. 3601 et seq.), the Americans with Disabilities Act (42 U.S.C. Sec. 12101 et seq.), and the regulations promulgated at Title 24 of the California Code of Regulations that relate to access for persons with disabilities or handicaps.

If a senior housing project includes the seven elements listed previously in this section and one of the three enhancements listed in paragraphs A through C which follow in this section, allocations for that senior housing project shall be issued on the basis of one-third (1/3) of one allocation for each senior housing unit to be constructed. If a senior housing project includes the seven elements listed previously in this section and two of the three enhancements listed in paragraphs A through C which follow in this section, allocations for that senior housing

project shall be issued on the basis of one-fourth (1/4) of one allocation for each senior housing unit to be constructed. If a senior housing project includes the seven elements listed previously in this section and all three of the enhancements listed in paragraphs A through C which follow in this section, allocations for that senior housing project shall be issued on the basis of one-fifth (1/5) of one allocation for each senior housing unit to be constructed. Enhancements are:

- A. Development of congregate housing at a density that would meet the Medium or High Density Residential standard in the General Plan, at least seven (7) dwelling units per net acre.
- B. Provision of support services that would enable senior citizens who are otherwise able to live independently to remain in their homes for a longer time. Examples of such services are provision of community meals, transportation, laundry services and cleaning services.
- C. Meeting the Housing Element inclusionary housing goal by making at least 15 percent of the housing units affordable to households of low or very low income (less than 80 percent of the local median income for households of the same size).

#### **16.09.040** – Exemption to Allocation Requirements

The following types of residential housing may be constructed without the issuance of allocations:

- A. Residential housing units constructed upon parcels that were previously fully developed and which have adequate infrastructure to service the new residential development as determined by the City.
- B. Second housing units added to lots with single-family homes in conformance with the City Zoning Ordinance and applicable California law.
- C. Residential housing projects which received all required development entitlements prior to enactment of this Chapter.

#### **16.09.050 – Small Projects**

A. New multi-family or single family residential developments of four or fewer dwelling units ("Small Projects") will automatically receive allocations and will not be required to participate in the competitive allocation process identified in Section 16.09.060 of this Chapter.

#### **16.09.060 – Competitive Allocations**

- A. Allocations for residential projects consisting of five or more dwelling units will compete for allocations in accordance with the process identified in this Section 16.09.060. Each calendar year, the maximum number of allocations that can be issued through the competitive process for any one application for development entitlements to construct residential housing units is 25 allocations for single-family housing or multiple-family housing, or 35 allocations for mixed-density projects which include at least 10 single-family homes and at least 10 multiple-family dwelling units.
- B. Applications for competitive allocations must be filed with the Planning and Development Department on or before 4 p.m. on September 30 of each calendar year. If September 30 falls on a Saturday, Sunday or holiday when the City offices are closed, the time for filing applications for competitive allocations shall be extended to 4:00 p.m. on the next business day. The development proposals identified in the applications shall be rated and ranked in accordance with the rating and ranking criteria identified in this Chapter by Planning staff during the month of October and the Planning staff shall make its recommendations for competitive allocations to the Planning Commission.
- C. An application may not identify more than five (5) model homes to be constructed for each group of 25 allocations issued. At the election of the applicant, the

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model homes will or will not be counted as part of the allocations issued to the applicant. If the applicant elects not to include model homes as part of the allocations issued to the applicant, no certificate of occupancy will be issued for the model homes until allocations are issued for the model homes in accordance with the provisions of this Chapter.

- D. At its first meeting each November, the Planning Commission will conduct a public hearing to review staff's rating and ranking recommendations for the competitive allocations and make recommendations to the City Council regarding the competitive allocations. At its first regular meeting in December, the City Council will consider the recommendations of the Planning Commission and will issue allocations for the next calendar year ("First Allocations").
  - February of the next year, the City Council may authorize staff to conduct a second competitive allocation process ("Second Allocations"). If a Second Allocation is authorized by the City Council, the application process shall be the same as for the First Allocations, except that all applications must be received by the Planning and Development Department by 4:00 p.m. on March 31. If March 31 falls on a Saturday, Sunday or holiday when the City offices are closed, the time for filing applications for Second Allocations shall be extended to 4:00 p.m. on the next business day. City staff will perform its ranking and rating process during the month of April and a public hearing will be held by the Planning Commission at its first regular meeting in May to review staff's rating and ranking recommendations for the Second Allocation and make recommendations to the City Council regarding the Second Allocation. At its first regular meeting in June, the City Council will consider the recommendations of the Planning Commission and determine the number of Second Allocations to be issued, if any.

F. If there is only one application for Second Allocations, the City Council may authorize the issuance of all allocations available in the Second Allocation to the sole applicant, even though the allocations available in the Second Allocation exceed the maximum annual number of allocations available for issuance under Section 16.09.060 of this Chapter and even though the sole applicant for the Second Allocations received First Allocations.

#### 16.09.070 - Rating and Ranking Criteria

Projects seeking allocations will be rated using a 100-point scoring system and then ranked. Rating and ranking will be based on information submitted by the applicants in their application materials, backup documentation provided by applicants and other documents and information the City deems relevant to each respective project. Lists of supporting materials likely to be included in a typical application are found at the end of the description of each scoring category. Applicants are encouraged to submit any other materials that are relevant in supporting their applications. The scoring system will be based on the following criteria:

#### A. Suitability of Location (25 points)

The City promotes compact and efficient development. Concentric patterns of growth are preferred. Infill development within the Urban Limit Boundary is encouraged. Leapfrog development and irregular boundaries are discouraged. Islands or corridors of unincorporated territory are to be avoided. Projects will not be considered if the property identified in the application is not sufficiently contiguous to the City limits to allow for a logical and reasonable extension of the City limits as determined by the City. Scoring for this category is as follows:

25 points: The property proposed for development is already within the City

limits.

20 points: An infill project sufficiently surrounded by urban development as determined by the City.

15 points: The property is bordered by the City on more than one side.

10 points: The property is adjacent to the City limits and within the Urban

Limit Boundary, allowing for a logical and reasonable extension of

the City limits, as determined by the City.

5 points: The property is adjacent to the City limits, allowing for a logical

and reasonable extension of the City limits as determined by the

City, but the property is outside of the Urban Limit Boundary.

0 points: The property is outside of the Sphere of Influence and annexation

to the Sphere is required.

Documentation may include a map and verbal description.

#### B. Inclusionary Housing (15 points)

The adopted Housing Element of the Kingsburg General Plan has an inclusionary housing policy calling for at least 15 percent of the housing units provided by each project to be affordable to low-income or very low-income households. If the affordable units are not incorporated into the project, the developer may be able to comply with the policy by assisting the City in providing an equal number of affordable housing units elsewhere in the City by dedicating appropriate land or paying an in-lieu fee. For each percentage point of affordable housing included in or provided for by a project, one scoring system point will be awarded up to a maximum of 15 points.

Documentation must include a detailed written commitment to provide the affordable housing described in the application. It must include calculation of the probable rental or mortgage costs of the housing units in the project proposed; calculation of the housing costs a low-income household can afford (which can be

based on 80 percent of the median household incomes for Fresno County for the current year as provided by the California Department of Housing and Community Development); and an explanation of how any "gap" between the two calculations will be eliminated. The "gap" is the basis for determining an appropriate in-lieu fee, or an appropriate value for land to be dedicated for affordable housing purposes. If third-party subsidies are proposed through use of governmental grant funds or partnership with non-profit affordable housing organizations, the commitment on the part of any third-party entity must be documented in writing.

C. Meeting Special Needs, Demonstrated Market Demands and Community
Objectives (20 points)

City's adopted Housing Element emphasizes the accommodation of special-needs populations. Points will be awarded for projects that provide housing for populations that are underserved or have special needs that are not generally met in other projects. Examples include, without limitation, handicapped-accessible units or housing for senior citizens or large families.

Points will be awarded to projects that:

- Provide housing for populations that are underserved or have special needs that are not generally met in other projects, such as handicappedaccessible units or housing for senior citizens or large families.
- Expand the range of housing choices available in the community by offering configurations, densities and/or price ranges that are not otherwise readily available.
- 3. Satisfy demonstrated market demands (e.g. large lots, senior housing).
- 4. Utilize properties that have been bypassed because they are challenging to develop.

Documentation may include descriptions of existing housing inventory and market conditions, demographics, explanations of challenges confronted by the developers, description or drawings of proposed housing features, etc.

- D. Infrastructure and Services (25 points)
  Preference will be given to projects that have the most positive impacts and/or the least negative impacts on infrastructure and services provided by the City and other service entities that operate within or provide services to the City. Scoring
  - 1. Proximity to existing infrastructure systems.

shall be based on the following criteria:

- 2. The extent of extension or expansion needed to increase the capacity of existing infrastructure to serve the proposed development and, if appropriate, future development.
- 3. The willingness of the developer to enter into a reimbursement agreement if the project involves construction of master-planned facilities and such an agreement is appropriate.
- 4. Agreement to construct and install new oversized infrastructure and/or construct and install new infrastructure that extends beyond the developer's project in order to service future growth, with reimbursement to developer pursuant to a reimbursement agreement providing for reimbursement by future development connecting to the oversized and/or extended infrastructure.
- 5. Dedication of real property to the City to improve systems and services, including, without limitation, rights-of-way for streets, alleys or green belts, or sites for water wells, lift stations, drainage basins, parks, and schools sites, etc.

1		6.	Incorporation of resource conservation features, including, without	
2	limitation, active or passive solar systems, water conservation			
3	features,		drought-tolerant landscaping and energy-efficient	
4	appliances.			
5		Docu	umentation of infrastructure considerations and property dedications can take	
6		the f	orm of written descriptions and commitments, maps and diagrams.	
7		Cons	servation features can also be documented with industry or manufacturer data	
8		and l	iterature.	
9	E.	Arch	nitectural Design and Aesthetic Considerations (15 points)	
10		King	sburg continues to project an image as "The Swedish Village" which gives	
11		the City a unique identity. Residential housing should include distinctive design,		
12		quality construction and accompanying amenities. Features that will receive		
13		points through the scoring system include:		
14		1.	Custom homes or customized features on tract homes that prevent houses	
15			in the same development from appearing repetitious.	
16		2.	Fostering of neighborhood character.	
17		_		
18		3.	Compatibility with neighboring developments (e.g. lot sizes and square	
19			footage of homes).	
20		4.	Utilization of alleys for garage access from the rear.	
21		5.	Variable front yard setbacks.	
22		6.	Landscaping of street medians and parkways.	
23		7.	Green belts with pathways for pedestrians, skaters and bicyclists.	
24				
25		8.	Pedestrian-friendly design.	
26		9.	Bicycle lanes in appropriate locations.	

10. Preservation of existing trees.

11. Open space and recreation facilities.

In addition to written descriptions, diagrams and maps, such documentation as elevations, renderings, floor plans and photographs of similar developments may help to illustrate the proposed project.

In the case of walled and gated communities, aesthetics and amenities that are generally viewed by and available to residents and selected guests exclusively will not be considered in scoring in this Architectural Design and Aesthetic Considerations category. Only those features that are visible to the general citizenry outside of the walled and gated community will be evaluated.

#### **16.09.080** – **Phased Projects**

Projects having more residential units than the maximum allocation allowable or available in a single allocation period may be phased. Allocations for phased projects may include allocations for the calendar year and allocations for up to two years thereafter. Approval of allocations for a phased project shall identify the number of allocations that will be issued by the City and used by the applicant during each phase of the project.

A separate final map is not required for each phase of a residential subdivision project. Phasing requirements, including, without limitation, number of allocations available for use in each phase, numbers of units that can be constructed and timing of construction, will be enforced as conditions of approval of the tentative tract map and final tract map and as provisions of the subdivision agreement. If a multiple-family residential project includes phasing, phasing requirements including those identified in this paragraph will be enforced through conditions of approval of the site plan or Planned Unit Development and as provisions of the development agreement if one is required by the City.

## 16.09.090 – Exceptions and Changes

- A. The provisions of Chapter 16.40 of Title 16 shall not apply to this chapter.
- B. The City Council shall have the power to increase, decrease, change or reallocate allocations by resolution of the City Council.